

Preliminary Appeal

actalliance

Colombia

Protecting civilians during the implementation of Colombia's Peace Agreements.

Preliminary Appeal Target: US\$501.000

Balance Requested: US\$501.000

Geneva, 30 September 2016

Dear Colleagues,

The announcement of the Peace Agreements between Colombia's FARC guerrilla group and the Colombian Government calls for a definite end to all attacks between both parties, as well as to create the conditions to begin implementing the Final Agreement which implies the disarmament of the group and to prepare the country for the FARC's reintegration into civilian life.

The implementation of the peace agreements between the government and the FARC in Colombia begins with the process of disarmament, demobilization and reintegration (DDR) of FARC members. This process will be implemented in 28 zones (22 rural zones and 6 temporary camps) where the members of the guerrilla group will gather for their reintegration into civilian life.

Although the peace agreements create a positive political context, there are strategic economic interests (agro-industrial, mining and energy infrastructure) involving the demobilization zones, as well as the operation of illicit businesses like illegal crops that leads to the presence of armed actors, creating threats to the civilian population in the context of post-conflict, like mobility restrictions, deny access to goods and services; selective assassinations of the leaders of social organizations; forced recruitment of children and adolescents; risk of gender based violence (GBV); and other human rights violations of International Humanitarian Law against the population.

Threats against the civilian population have increased by 52% during the first half of 2016 compared to the previous year. A total of 201 violent events have been recorded in the framework of the armed conflict in Cauca, along with 109 in Chocó and 190 in Antioquia.

The ACT Colombia forum, via the LWF - Colombia Program, seeks to save lives through providing humanitarian protection and defending the human rights of the civilian populations during the implementation of the peace agreements which will transition into stable and lasting peace.

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The ACT Alliance secretariat is certified with the Humanitarian Accountability Partnership's 2010 HAP Standard for accountability and quality management.

I. EXECUTIVE SUMMARY

TITLE: Protecting civilians during the implementation of Colombia's Peace Agreements

ACT PRELIMINARY APPEAL NUMBER: COL161

PRELIMINARY APPEAL AMOUNT REQUESTED (US\$): 501,000

DATE OF ISSUANCE: 30 September 2016

NAMES OF ACT FORUM AND REQUESTING MEMBERS:

ACT FORUM	COLOMBIA
ACT REQUESTING MEMBERS	LWF – COLOMBIA PROGRAM

THE CRISIS

The implementation of the peace agreements between the government and the FARC in Colombia consider disarmament, demobilization and reintegration (DDR) of FARC members for their reintegration into civilian life, gathering guerrilla members in 28 zones. This process brings high risks for the civilian population around those zones due to the reorganization of illegal armed groups in these zones, specifically the ELN (National Liberation Army) guerrilla group and neo-paramilitary groups.

PRIORITY NEEDS

Protection

Psychosocial support

PROPOSED EMERGENCY RESPONSE

KEY PARAMETERS:	LWF Colombia
Project Start/Completion Dates	October 1 st 2016 – September 30 th 2017
Geographic areas of response	Cauca (Corinto, Buenos Aires, Caldono and Toribio); and Chocó-Antioquia (Riosucio and Dabeiba) with Field Offices in Santander de Quilichao (Cauca) and Riosucio (Chocó)
Sectors of response & projected target population per sector	Protection 7,000 people Psychosocial support 1,050 people

TABLE 1: SUMMARY OF PRELIMINARY APPEAL REQUIREMENTS BY ACT MEMBER AND SECTOR:

Preliminary Appeal Requirements	LWF Colombia	Total Requirements
Total requirements US\$	501,000	501,000
Less: pledges/contributions US\$	0	0
Balance of requirements US\$	501.000	501,000

TABLE 2: REPORTING SCHEDULE

Type of Report	LWF Colombia
Situation reports	Monthly
Interim narrative and financial report	March 31 st 2017
Final narrative and financial report	November 30 th 2017
Audit report and management letter	December 31 st 2017

Please kindly send your contributions to either of the following ACT bank accounts:

US dollar

Account Number - 240-432629.60A
IBAN No: CH46 0024 0240 4326 2960A

Euro

Euro Bank Account Number - 240-432629.50Z
IBAN No: CH84 0024 0240 4326 2950Z

Account Name: ACT Alliance
UBS AG
8, rue du Rhône
P.O. Box 2600
1211 Geneva 4, SWITZERLAND
Swift address: UBSWCHZH80A

For earmarking of pledges/contributions, please refer to the spread sheet accessible through this link <http://reports.actalliance.org/>. The ACT spread sheet provides an overview of existing pledges/contributions and associated earmarking for the appeal.

Please inform the Head of Finance and Administration, Line Hempel (Line.Hempel@actalliance.org) and Senior Finance Officer, Lorenzo Correa (Lorenzo.Correa@actalliance.org) with a copy to the Regional Representative, Carlos Rauda (carlos.rauda@actalliance.org), of all pledges/contributions and transfers, including funds sent direct to the requesting members.

We would appreciate being informed of any intent to submit applications for EU, USAID and/or other back donor funding and the subsequent results. We thank you in advance for your kind cooperation.

For further information, please contact:

ACT Regional Representative, Latin America and the Caribbean, Carlos Rauda (carlos.rauda@actalliance.org)

ACT Web Site address: <http://www.actalliance.org>

Florine Jobin
Global Humanitarian Coordinator
ACT Alliance Secretariat



II. NARRATIVE SUMMARY

DETAILS OF THE EMERGENCY

The implementation of the peace agreements between the government and the FARC in Colombia begins with the process of disarmament, demobilization and reintegration (DDR) of FARC members. This process will be implemented in 28 zones (22 rural zones¹ and 6 temporary camps) where the members of the guerrilla group will gather for their reintegration into civilian life.

This process brings high risks to the civilian population due to the reorganization of illegal armed groups from the ELN (National Liberation Army) guerrilla group and neo-paramilitary groups.

Threats against the civilian population have increased by 52% during the first half of 2016 compared to the previous year. A total of 201 violent events have been recorded in the framework of the armed conflict in Cauca, along with 109 in Chocó and 190 in Antioquia.

The illegal armed groups have weapons, communication systems and have the ability to move throughout any territory. They have a presence in areas where the FARC's resettlement zones are located, like the Municipality of Riosucio (Chocó), Dabeiba (Antioquia), Caldono, Toribio, Buenos Aires and Corinto (Cauca), as well as in other zones of the country that are involved in this process. Additionally, there has been propaganda distributed with threats against the physical safety of the leaders of social organizations, particularly against indigenous authorities. There is also tension in the population due to a possible increase in the presence of security forces (army and police) because there is a strong stigmatization of these communities by those public institutions.

Although the peace agreements create a positive political context, there are strategic economic interests (agro-industrial, mining and energy infrastructure) involving the demobilization zones, as well as the operation of illicit businesses like illegal crops that leads to the presence of armed actors, creating threats to the civilian population in the context of post-conflict, like mobility restrictions, deny access to goods and services; selective assassinations of the leaders of social organizations; forced recruitment of children and adolescents; risk of gender based violence (GBV); and other human rights violations of International Humanitarian Law against the population.

According to the National Administrative Department of Statistics of Colombia, DANE, the six prioritized communities are estimated to have 172,611 people with 80% living in the rural area (137,413) and 74% with Unsatisfied Basic Needs (UBN). The population of direct beneficiaries in the prioritized intervention areas is initially estimated to be 7,000 people from approximately 40 communities. Despite the cease of fire, between the guerrilla and the army, leaders of social movements have been victims of violence generally perpetrated by neo-paramilitary groups.

ACTIONS TO DATE, AND EMERGENCY NEEDS

This appeal target population has been selected as a result of analyzing the response capacity and experience of the different organizations that comprise DiPaz in Colombia, including the ACT members. There was a mapping which indicates the activities carried out by the organizations in the regions related to the peace agreements and their capacity to implement protection and psychosocial activities.

A rapid need assessment was carried out by members of DiPaz and LWF in the Municipalities of Caldono, Santander de Quilichao, Corinto, Toribio, Buenos Aires and Popayán in the Department of Cauca, in rural zones of Dabeiba in Antioquia and in the Municipality of Riosucio in Chocó. During the needs assessments, community meetings were organised, interviews and focus groups were held with young people, women and leaders, meetings were arranged with authorities, and direct observation was conducted in rural zones. When asked about security issues in the three departments, members of the communities stated

¹ Territorial division of a municipality's rural zone called in Spanish "Veredas".

that they didn't feel accompanied and secure in these zones. There is also evidence of needs related to the trauma suffered by victims as a result of multiple losses.

Implementing protection measures for the most vulnerable populations in these communities (youths, women and community leaders) requires permanent physical presence in the territories as a priority for mitigating this situation.

Following the assessments, meetings were held with the Colombian Vice-Minister of the Interior, the chief of staff of the United Nations Mission in the country, representatives from the High Commission for Peace, the Office of Religious Affairs from the Ministry of the Interior and with members of the UN Security Council in New York, with the aim of create awareness of the proposal to protect the people during the demobilization process.

PROPOSED EMERGENCY RESPONSE

OVERALL GOAL:

Contribute to improving the protection of rural communities in the FARC'S disarmament, demobilization and reintegration zones during the implementation of the peace agreements in Colombia.

OBJECTIVE(S) OF THE EMERGENCY RESPONSE:

To build capacities on protection to reduce risks of violence for 7,000 most vulnerable people from 40 communities in the demobilization zones of FARC

Provide psychosocial support to 1,050 people to develop coping mechanisms for emotional and social resilience.

PROPOSED ASSISTANCE:

In response to the crisis, two teams of three professionals will be established to implement the actions in the two prioritized regions: Cauca (Corinto, Buenos Aires, Caldono and Toribio); and Chocó-Antioquia (Riosucio and Dabeiba) with Field Offices in Santander de Quilichao (Cauca) and Riosucio (Chocó). The teams in the prioritized zones will be accompanied by international staff (Peace Brigades International, Presbyterian Church U.S.A.) when implementing actions in the field to provide protection and psychosocial support.

TARGET POPULATIONS:

ACT member	Response Sector	Geographical response area	Planned target population									
			0-5		06-17		18-65		65		Total	
			M	F	M	F	M	F	M	F	M	F
LWF - DIPAZ	Protection	Buenos Aires - Cauca	45	43	133	128	243	232	24	27	445	430
		Caldono – Cauca	54	52	145	141	227	199	29	29	454	421
		Corinto – Cauca	44	43	134	128	242	233	23	28	444	431
		Toribio – Cauca	55	53	153	146	228	199	21	21	457	418
		Dabeiba - Antioquia	106	103	290	258	453	418	60	61	909	841
		Riosucio – Chocó	138	134	370	359	349	336	30	33	887	863
LWF - DIPAZ	Community-based Psychosocial Support Activities	Buenos Aires - Cauca	9	9	27	26	49	46	5	5	89	86
		Caldono – Cauca	11	10	29	28	45	40	6	6	91	84
		Corinto – Cauca	9	9	27	26	48	47	5	6	89	86
		Toribio – Cauca	11	11	31	29	46	40	4	4	91	84
		Dabeiba - Antioquia	11	10	29	26	45	42	6	6	91	84
		Riosucio – Chocó	14	13	37	36	35	34	3	3	89	86
Total (individuals):			506	490	1405	1330	2010	1865	215	230	4136	3914

The estimated population is 7,000 people living in 40 communities from six municipalities in the two prioritized regions (Cauca and Riosucio – Dabeiba). A total of 7,000 people will receive protection and a total of 1,050 people will receive Community-based Psychosocial Support; these 1,050 people are included in those participating in protection component.

IMPLEMENTATION ARRANGEMENTS:

The LWF Program in Colombia is the organization responsible for the project within the Colombia ACT Forum and will sign cooperation agreements with DiPaz members responsible for implementing the activities. The Colombia ACT Forum will make economic contributions to the implementation of the proposal, as well as to monitoring the Appeal.

COORDINATION:

DiPaz is part of the Civil Society Accompaniment Committee for the Monitoring and Verification Mechanism of the bilateral ceasefire, which acts as a link between civil society in the regions and the people in charge of the mechanism. This committee is made up of eight national organizations that jointly coordinate the actions.

Permanent coordination will be kept with representatives from the Monitoring and Verification Mechanism. This entity has been designated by the United Nations Security Council to lead this process. Coordination will be established with every member of the Monitoring and Verification Mechanism and representatives from the United Nations, the Government of Colombia and the FARC.

LWF will coordinate the implementation of this project with the existing humanitarian structure in the country (Country Humanitarian Team, local coordination teams and protection cluster). Coordination with government entities will be carried out at local, departmental and national levels.

COMMUNICATIONS:

A communications strategy will be implemented based on developing a multimedia platform (webpage, blog and social networks) in order to raise awareness regarding DiPaz's reports and newsletters in accordance with ACT's policy. Visibility materials will be produced co-branded with DiPaz, LWF and ACT Alliance logos.

PRINCIPLES AND STANDARDS:

LWF is a signatory to ACT's codes of conduct. Every employee hired by LWF and all DiPaz members sign the code of conduct and follow ACT Alliance safety and security guidelines, ACT Alliance Child Safeguarding Guidance document and ACT Alliance Protection Policy. Participation of beneficiaries will be guaranteed in accordance with commitments from the Essential and Minimum Standards of the Sphere Project, and the Core Humanitarian Standards on Quality and Accountability (CHS) will be applied. LWF's complaint mechanism will be used with the communities.

PLANNED IMPLEMENTATION PERIOD:

12 months – 1st October 2016 to 30th September 2017

HUMAN RESOURCES AND ADMINISTRATION OF FUNDS:

LWF will hire a Project Coordinator who will be responsible for monitoring the project and its implementation; DiPaz will hire one General Coordinator and one person for systematization; two field teams will be formed. Each team will be made up of three people: one Team Leader who is also in charge of protection; one professional in charge of monitoring and relations; and one professional responsible for the implementation of Pedagogy for Peace and Community-based Psychosocial Support. Additionally, a communications consultant will be hired to implement the communication strategy and manage media and social networks. DiPaz's Political Team (consisting of directors from DiPaz member organizations) will be in charge of the direction of the proposal and the use of the information gathered in the process.

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LWF will be in charge of managing the funds for the project and will sign cooperation agreements with DiPaz members that will be responsible for directly implementing actions and adequately complying with the project's control mechanisms, procurement policies and ACT's local and international accounting regulations. LWF procedures and policies will be followed in all operational and program related aspects. Audit's cost is estimated as a 1.4% of total project cost.

MONITORING AND EVALUATION:

The LWF Evaluation and Monitoring Framework for ACT Appeals will be used in the project. The project team and DiPaz members will conduct monthly monitoring of the activities and budget. The LWF project coordinator will be monitoring the overall project along with the finance area. The LWF Coordinator will make field visits every month. A joint ACT Forum monitoring visit will be organized to the project, inviting funding members to participate.

Donors may also conduct their own monitoring, and they will be asked to share their reports with the implementing organization for possible adjustments and learning. At the end of the Project, an internal evaluation will be done with the participation of the affected population.

III. FINANCIAL SUMMARY/BUDGET

EXPENDITURE

	Type of	No. of	Unit Cost	Appeal Budget	Appeal Budget
	Unit	Units	COP	COP	USD
DIRECT COST (LIST EXPENDITURE BY SECTOR)					
e.g. <u>Psychosocial Support</u>					
Community life plans workshops	Workshops	6	3,570,000	21,420,000	7,789
Early recognitions acts meeting	Meeting	6	724,000	4,344,000	1,580
Filed team municipality of Riosucio	Lumpsum	1	29,150,000	29,150,000	10,600
Field team municipality of Santander de Quilichao	Lumpsum	1	38,210,000	38,210,000	13,895
Sub Total Psychosocial Support				93,124,000	33,863
e.g. <u>Protection</u>					
Peace pedagogy workshops	Workshops	3	5,000,000	15,000,000	5,455
Pedagogical materials	Lumpsum	2	14,000,000	28,000,000	10,182
Regional meeting	Meeting	1	65,000,000	65,000,000	23,636
National meeting	Meeting	1	55,290,000	55,290,000	20,105
Travel to municipalities	Travel	34	2,809,412	95,520,000	34,735

Meetings with Monitoring and Verification Mechanism representatives	Meeting	6	2,990,000	17,940,000	6,524
Mobile verification team	Travel	12	3,571,667	42,860,000	15,585
Systematization of Information	Months	12	3,000,000	36,000,000	13,091
Communications	Months	12	3,500,000	42,000,000	15,273
International actions for humanitarian advocacy NY - Switzerland	Travel	2	30,441,000	60,882,000	22,139
Sub Total Protection				458,492,000	166,724

Other Sector Related Direct Costs

e.g.

Project Coordinator LWF	Month	11	6,184,181	68,025,991	24,737
DiPaz Coordinator	Month	11	6,135,600	67,491,600	24,542
Team leader - 2 people	Month	11	3,463,500	38,098,500	13,854
Psychosocial Support - 2 people	Month	11	5,608,000	61,688,000	22,432
Monitoring and oversight professionals - 2 people	Month	11	5,608,000	61,688,000	22,432
Driver - 2 people	Month	11	3,186,900	35,055,900	12,748
House Guard - Riosucio municipality	Month	11	1,234,682	13,581,502	4,939
Travel expenses for field staff	Travel	34	2,809,412	95,520,000	34,735
Communication Cost	Month	12	1,844,800	22,137,600	8,050
Translation	Lumpsum	1	8,000,000	8,000,000	2,909
Visibility cost	Lumpsum	1	8,615,000	8,615,000	3,133
Security	Lumpsum	1	12,800,000	12,800,000	4,655
Sub Total other Sector Related Direct Costs				492,702,093	179,164

TOTAL DIRECT ASSISTANCE

1,044,318,093 379,752

TRANSPORT, WAREHOUSING & HANDLING

Transport (of relief materials)

Local transport - Team house municipality of Riosucio and Santander de Quilichao	Lumpsum	1	3,000,000	3,000,000	1,091
Car rentals	Months	12	4,300,000	51,600,000	18,764

TOTAL TRANSPORT, WAREHOUSING & HANDLING

54,600,000 19,855

CAPITAL ASSETS

e.g. Computers and accessories	Computers	6	2,600,000	15,600,000	5,673
Printers and Scanner	Printer	2	750,000	1,500,000	545
Video Bean	Equipment	2	1,600,000	3,200,000	1,164
Power plant	Equipment	2	3,000,000	6,000,000	2,182
Cameras	Equipment	2	700,000	1,400,000	509

TOTAL CAPITAL ASSETS**27,700,000 10,073****TOTAL DIRECT COST****1,126,618,093 409,679****INDIRECT COSTS: PERSONNEL, ADMINISTRATION & SUPPORT****e.g. Staff salaries**

Programme Administrative Assistant - FLM	Month	10	1,677,573	16,775,728	6,100
Global Funding Officer - FLM	Month	9	3,661,300	32,951,700	11,982
Salaries JusPaz - management	Month	10	875,000	8,750,000	3,182
Salaries JusPaz - finance	Month	10	854,167	8,541,670	3,106
Salary JusPaz - communications	Month	10	666,667	6,666,670	2,424
Salaries JusPaz - Program Coordinator	Month	10	572,917	5,729,170	2,083
Salaries JusPaz - Program Officer	Month	10	479,167	4,791,670	1,742
Salary JusPaz - General service staff	Month	10	333,333	3,333,330	1,212
Salary JusPaz - Courier service	Month	10	270,833	2,708,330	985
Salary JusPaz - Archive service	Month	10	218,750	2,187,500	795
Salaries for Executive Director - Encodes	Month	10	1,400,000	14,000,000	5,091
Salaries for Finance Manager - Encodes	Month	10	1,100,000	11,000,000	4,000
Salaries for Accountant - Encodes	Month	10	600,000	6,000,000	2,182

Office Operations

Rent	Month	10	474,833	4,748,330	1,727
Supplies (paper, photocopies, ink, etc.)	Month	10	323,750	3,237,500	1,177
Office cleaning	Month	10	29,520	295,200	107
Consumables cleaning and coffee	Month	10	410,417	4,104,170	1,492
Utilities	Month	12	445,090	5,341,080	1,942

Local transport	Month	10	98,250	982,500	357
Postage and Courier	Month	10	114,667	1,146,670	417
Office maintenance	Month	12	357,143	4,285,714	1,558
Expenses bank	Lumpsum	1	14,509,599	14,509,599	5,276

TOTAL INDIRECT COST: PERSONNEL, ADMIN. & SUPPORT				162,086,531	58,941
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AUDIT, MONITORING & EVALUATION

Audit of ACT appeal	Audit	1	17,500,000	17,500,000	6,364
<u>Monitoring & Evaluation</u>					
Evaluation	Evaluation	1	9,000,000	9,000,000	3,273
Monitoring/Joint learning by ACT Forum Colombia	Visits	1	6,000,000	6,000,000	2,182
Local monitoring LWF regional office	Visits	11	1,250,000	13,750,000	5,000

TOTAL AUDIT, MONITORING & EVALUATION				46,250,000	16,818
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TOTAL EXPENDITURE exclusive International Coordination Fee				1,334,954,624	485,438
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INTERNATIONAL COORDINATION FEE (ICF) - 3%				40,048,639	14,563
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TOTAL EXPENDITURE inclusive International Coordination Fee				1,375,003,263	500,001
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BALANCE REQUESTED (minus available income)				1,375,003,263	500,001
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IV. APPENDICES TO THE PRELIMINARY APPEAL DOCUMENT

Appendix 1: Map

Implementation area Protecting civilians during the implementation of Colombia's Peace Agreements

